

## JAPAN: ESTIMATES OF SUPPORT TO AGRICULTURE

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### DEFINITIONS AND SOURCES

**Table 1. Agricultural Support Estimates / Total Transfers** contains country Total Support Estimate (TSE) and derived indicators, which cover all agricultural production, i.e. all agricultural commodities produced in the country. Definitions of basic data sets refer to the specific programmes applied in the country. For the Producer Support Estimate (PSE) and Consumer Support Estimate (CSE), each policy measure is classified according to implementation criteria, which include: the *transfer basis* of support (output, input, area/animal numbers/receipts/income, and non-commodity criteria); whether support is based on *current or non-current basis*; whether *production is required or not* to receive payment. Each policy measure is also assigned several “labels” indicating additional implementation criteria. "MPS commodities", which vary across countries, are those for which the market price support is explicitly calculated in Tables 4.1 – 4.20.

**Table 2. Breakdown of PSE by Commodity and Other Transfers** provides a breakdown of the total PSE into four categories reflecting the flexibility given to farmers regarding which commodity to produce within the various policy measures. These categories are: Single Commodity Transfers (SCT); Group Commodity Transfers (GCT); All Commodity Transfers (ACT); and Other Transfers to Producers (OTP). All data sets in Table 2 come from Tables 1 and 3.1 – 3.20 where definitions are included.

**Tables 3.1 – 3.19 Producer Single Commodity Transfers** contain producer SCT by commodity, which are calculated for Japan for the following commodities: wheat, barley, rice, refined sugar, soybean, milk, beef and veal, pig meat, poultry meat, eggs, apples, cabbage, cucumbers, grapes, mandarins, pears, spinach, strawberries and Welsh onions (Tables 3.1-3.20) provided that the value of production of that commodity exceeds 1% of the total value of production. In addition, SCT for “other commodities” is also calculated (Table 3.20), which covers transfers *to single commodities other than MPS commodities*. All data sets in the calculation of producer SCT by commodity come from Tables 1 and 4.1-4.20 where definitions are included.

**Tables 4.1 – 4.20** contain **Market Price Support (MPS)** and **Consumer Single Commodity Transfers** (consumer SCT) by commodity, calculated for the same set of commodities as **Tables 3.1 to 3.20**. Definitions are provided only for basic data sets from which all the other data sets in this table are derived.

Definitions of the indicators, criteria for classification of policy transfers included in support estimation, and methods of calculation are contained in [the PSE Manual](#) (*OECD's Producer Support Estimate and Related indicators of Agricultural Support: Concepts, Calculations, Interpretation and Use*).

**TABLE 1: Japan: Total Support Estimate**

**Definitions:**

**I. Total value of production (at farm gate):** Total agricultural production valued at farm gate prices, i.e. value (at farm gate) of all agricultural commodities produced in the country [1].

*I.1. Of which share of MPS commodities (%):* Share of commodities for which MPS is explicitly calculated (in Tables 4.1-4-20) in the total value of agricultural production.

**II. Total value of consumption (at farm gate):** Consumption of all commodities domestically produced valued at farm gate prices, and estimated by increasing the value of consumption (at farm gate) of the MPS commodities according to their share in the total value of agricultural production [(II.1) / (I.1) x100].

*II.1. Of which MPS commodities:* Sum of the value of consumption (at farm gate prices) of the MPS commodities as indicated in Tables 4.1-4.20.

**III.1 Producer Support Estimate (PSE):** Associated with total agricultural production, i.e. for all commodities domestically produced [Sum of A to G; when negative, the amounts represent an implicit or explicit tax on producers].

**A. Support based on commodity outputs**

*A.1. Market Price Support:* On quantities domestically produced (excluding for on-farm feed use -- excess feed cost) of all agricultural commodities, estimated by increasing the MPS for the MPS commodities (sum of the MPS for the MPS commodities listed in the rows below) according to their share in the total value of agricultural production [ $(\sum \text{MPS commodities}) / (I.1) \times 100$ ].

*A.2. Payments based on output:*

*Production promotion of sugar (1986-2006):* payment per tonne of beet (cane) multiplied by quantity of sugar beet (cane) production. This transfer is included in the sugar SCT (Table 3.5). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Production promotion of cheese (1987-Present):* payment per kg of milk used to produce cheese. This transfer is included in the milk SCT (Table 3.6). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Deficiency payment for beef calf producers (1990-Present):* payment per head calculated as the difference between the guaranteed standard price and quarterly average calf price, multiplied by the quantity of beef calf production. This transfer is included in the beef SCT (Table 3.7). Use of labels: Production and payment limits: NO; Variable payment rates: YES (Payments rate is variable depending on quarterly average calf price); Input constraints: NO.

*Price Stabilisation Fund on Eggs (PSFE) payment (1986-Present):* payment per kilogramme under the PSFE to egg producers under contract, calculated as 90 per cent of the difference between the standard price and average trading price, multiplied by the quantity of egg sold. This transfer is included in the egg SCT (Table 3.10). Use of labels: Production and payment limits: NO; Variable payment rates: YES (Payments rate is variable depending on current price level); Input constraints: NO.

*Price stabilization measures for vegetables* (National (1986-Present) and Sub-national (2007-Present)): payment per the quantity of production of specific vegetables under the contract, calculated as the difference between 90 per cent of the average of past six years and the average of annual market price. The share of National and sub-national payments depend on the vegetables. Use of labels: Production and payment limits: NO; Variable payment rates: YES (Payments rate is variable depending on price level); Input constraints: NO.

*Fruit supply stabilization program* (2011-Present): budgetary expenditure on the additional expenses for supporting the planned fruits production program, and processing of fresh fruits when the market price of fruits was declined or foreseen to decline, in order to keep supply and demand of the fruits in balance. Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Direct payment for barley* (2000-2006): payment per tonne for barley under barley and wheat management stabilization programme. This transfer is included in the barley SCT (Table 3.2). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Direct payment for wheat* (2000-2006): payment per tonne for wheat under barley and wheat management stabilization programme. This transfer is included in the wheat SCT (Table 3.1). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Payment on rice (JRIS)* (1986-2009): budgetary expenditure based on rice production. *Rice Farming Income Stabilisation Program (JRIS)* was introduced in 1998 and revised in 2004, to compensate voluntary marketed rice producers for part of the loss of income caused by a fall in the market price. Eligible producers have to fulfil the required diversion target of the year, enter into a contract with agricultural co-operatives and deposit certain amount of money as "limited withdrawal deposit" in the co-operatives. This transfer is included in the rice SCT (Table 3.4). Use of labels: Production and payment limits: YES (Eligible producers have to fulfil the required diversion target of the year); Variable payment rates: YES (Payments rate is variable depending on current price level); Input constraints: NO.

*Direct payment for soybeans* (1986-2007): payment based on the quantity of soybeans production within the production adjustments system decided by the government. Payments rate is fixed. This transfer is included in the soybean SCT (Table 3.3). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Soybeans producer management stabilization programme* (2000-2007): payment based on the quantity of soybeans production under management stabilization programme. This transfer is included in the soybean SCT (Table 3.3). Use of labels: Production and payment limits: NO; Variable payment rates: YES (Payments rate is variable depending on current price level); Input constraints: NO.

*Payments for manufacturing milk* (1986-Present): budgetary expenditure under the new "*Temporary Law for Compensation Prices for Producers of Milk for Manufacturing Purposes*", introduced in 2001, to compensate dairy farmers for manufacturing milk. This transfer is included in the milk SCT (Table 3.6). Use of labels: Production and payment limits: YES (Eligible producer has to comply with the production plan prepared by the producer's organization); Variable payment rates: NO; Input constraints: NO.

*Milk producer management stabilization programme* (2004-2006): payment based on the quantity of milk production under management stabilization programme. This transfer is included in the milk SCT (Table 3.6). Use of labels: Production and payment limits: YES (Eligible producer has to comply with the production plan prepared by the producer's organization); Variable payment rates: YES (Payments rate is variable depending on current price level); Input constraints: NO.

*Direct payments for core farmers* (wheat, barley, soybean, sugar beet, starch potato, buckwheat, and rapeseed) (2007-Present): output based component of the direct payments for core farmers under the "*The law on farm income stabilization*", came into effect on 1 April 2007. The payment rate is differentiated based on the product quality. These transfers are included in the wheat, barley, soybean and Sugar SCTs (Tables 3.1 to 3.3, 3.5 and 3.11). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: YES (Voluntary, Producer has to respect the environmental farming principles).

*Sugar cane farm income stabilization program* (2007-Present): payment based on the quantity of sugar cane production. The payment rate is differentiated based on the product quality. This transfer is included in the sugar SCT (Table 3.5). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: YES (Voluntary, Producer has to respect the environmental farming principles).

*Starch potato farm income stabilization program* (2007-Present): payment based on the quantity of sweet potato production for starch processing. The payment rate is differentiated based on the product quality. This transfer is included in the sugar SCT (Table 3.11). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: YES (Voluntary, Producer has to respect the environmental farming principles).

*Direct payments for beef farmers* (2010-Present): This program includes two payments: payments for breeding and feeding cattle farms. The payment for breeding cattle farms is given when the calf price falls below the trigger base price that is set to cover production cost including 80% of family labour cost. The payment rate is determined quarterly by three types of calves (Japanese Black, Japanese Brown, and other beef breeds) to compensate 75% of the difference between the trigger base price and quarterly average calf price. The payments for feeding cattle farms also compensate 80% of the difference between average production cost (including family labour cost) and current revenue from the mutual fund where the government contribute 75%. The payment rate is announced every month by the type of cattle (beef breeds, cross breeds and dairy breeds). These transfers are included in the beef SCT (Tables 3.7). Use of labels: Production and payment limits: NO; Variable payment rates: YES (payment and its rate depends on quarterly average prices; Input constraints: NO).

*Direct payments for hog farmers* (2010-Present): The payments for pig farms compensate 80% of the difference between average production cost (including family labour cost) and current revenue from the mutual fund where the government contribute 50%. The payment rate per head is set quarterly. These transfers are included in the pig meat SCT (Tables 3.7). Use of labels: Production and payment limits: NO; Variable payment rates: YES (payment and its rate depends on quarterly average prices; Input constraints: NO).

## ***B. Payments based on input use***

### ***B.1. Variable input use***

*Interest concessions* (1986-Present): Budgetary expenditure on the Government and quasi-government loan programmes to provide low interest loans for purchasing variable inputs, estimated as half of the total expenditure [the other half being for purchasing fixed inputs and included under B2]. This transfer is included in ACT. Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Insurance* (1986-Present): Budgetary expenditure on the part of the premium that farmers have to pay for agricultural insurance. The budget data by commodity is available. This transfer is included in ACT. Use of labels: Production and payment limits: NO; Variable payment rates: YES; Input constraints: NO.

*Fuel tax concession* (2006-Present): A value of foregone fuel tax in agricultural use. Tax is imposed on oil selling company. The value is estimation made by Ministry of Agriculture, Forestry and Fisheries. This transfer is included in ACT. Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

## *B.2 Fixed capital formation*

*Infrastructure* (National (1986-Present) and Sub-national (2007-Present)): budgetary expenditure on the on-farm infrastructure improvement scheme, including irrigation and drainage facilities and readjustment of agricultural land. This transfer is included in ACT. Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Disaster restoration* (National (1986-Present) and Sub-national (2007-Present)): budgetary expenditure on the on-farm basis disaster restoration program. This transfer is included in ACT. Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Interest concessions* (2006-Present): budgetary expenditure on the Government and quasi-government loan programmes to provide low interest loans, half of the total expenditure is attributed to loans for purchasing variable inputs.[the other half is attributed to loans for purchasing fixed inputs, listed under B2]. This transfer is included in ACT. Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Setting-up of young farmers* (2012-Present): budgetary expenditure on the income support to new young farmers during the initial operation period. This transfer is included in ACT. Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

## *B.3. Based on use of on-farm services*

*Extension services* (National (1986-Present) and Sub-national (2007-Present)): budgetary expenditure on advisory services. This transfer is included in ACT. Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Pest and disease control* (1986-Present): budgetary expenditure on the animal health control scheme. This transfer is included in GCT for all livestock. Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

## *C. Payments based on current area planted/animal numbers/revenues/incomes*

*Direct payment for rice* (2004-2010): payments based on area of forage rice production under rice production adjustments system. This transfer is included in the rice SCT (Table 3.1). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO.

*Rice farmer management support* (2005-2007): payments for rice producer based on their productivity. This transfer is included in the rice SCT (Table 3.1). Use of labels: Production and payment

limits: YES (Eligible producer has to participate in diversion programme); Variable payment rates: YES (Payments rate is variable depending on current price level); Input constraints: NO.

*Direct payment for wheat, barley and soybeans (2004-2007):* payments based on area in order to support producing high quality wheat, barley and soybeans under rice production adjustments system. This transfer is included in the GCT (wheat, soybean and barley). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: NO

*Direct payment for environmentally friendly farming (2007-2011):* payments based on area in order to support the group of farmers who adopt the environmentally friendly farming practices. This transfer is included in the GCT (farm crops). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: YES (voluntary, eligible producer has to be certified as eco-farmer, respect the environmental farming principle, and reduce the application of chemical fertilizer and pesticide by half compared to the conventional farming practice in the region).

*New direct payment for environmentally friendly farming (2011-Present):* payments based on area in order to support farmers or the group of farmers who adopt the farming practices which address global warming effects and increase biodiversity. This transfer is included in the GCT (farm crops). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: YES (mandatory, eligible producer has to be certified as eco-farmer, respect the environmental farming principle, reduce the application of chemical fertilizer and pesticide by half compared to the conventional farming practice in the region, and adopt farming practices that address global warming and increase biodiversity).

*Direct payments for core farmers (income-based payment) (2008-Present):* income stabilization component of the direct payments for core farmers under the "*The law on farm income stabilization*", came into effect on 1 April 2007. The payment compensates 90% of the loss of revenue from rice, wheat, barley, soybean, sugar beet and starch potato production relative to the standard income. This transfer is included in the GCT (arable crops). Use of labels: Production and payment limits: YES (production limit to rice production); Variable payment rates: YES (Payments is variable depending on current revenue); Input constraints: YES (Voluntary, producer has to respect the environmental farming principles).

*Rice Farm Income Support (fixed rate) (2010-Present):* The payments are based on the current area of rice production. This is a predetermined (fixed rate) component of the rice income support payment. This transfer is included in the rice SCT (Table 3.1). Use of labels: Production and payment limits: YES (production limit to rice production); Variable payment rates: NO (Payment rate is predetermined); Input constraints: NO.

*Rice Farm Income Support (variable rate) (2011-2013):* The payments are based on the current area of rice production. This is a price contingent (variable rate) component of the rice income support payment. The payment triggers when average producer price of current crop year fell below the average of three consecutive crop years from 2006 to 2008. This transfer is included in the rice SCT (Table 3.1). Use of labels: Production and payment limits: YES (production limit to rice production); Variable payment rates: YES (Payment rate is price contingent); Input constraints: NO.

*Direct payment for dairy farmers (environmentally friendly farming) (2010-Present):* payments based on area in order to support dairy farmers who produce plants for feed and adopt environmentally friendly farming method. This transfer is included in the milk SCT (Table 3.1). Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: YES (mandatory, eligible producer has to engage in the reduction of environmental burden).

*Direct payment for rice farmers (feed rice and rice flour)* (from 2014): payments based on area of feed rice and rice flour production. The payment rate is varied based on the production quantity. This transfer is included in the rice SCT (Table 3.1). Use of labels: Production and payment limits: NO; Variable payment rates: YES; Input constraints: NO.

*Direct payment for core farmers (current area payment)* (from 2015): This payment is the revision of "Direct payments for core farmers (non-current area payment) (2007-2014)". The payment is based on current area planted, instead of past area, since 2015. Use of labels: Production and payment limits: NO; Variable payment rates: NO; Input constraints: YES.

***D. Payments based on non-current area planted/animal numbers/revenues/incomes – production required***

***E. Payments based on non-current area planted/animal numbers/revenues/incomes – production not required***

*Payments to farmers in hilly and mountainous areas* (2000-Present): payments per hectare to farmers who farm agricultural lands in certain naturally, economically and socially disadvantaged regions, designated by regional assistance laws and meeting certain objective criteria regarding the slope, shape or size. Although the prescribed land is intended for farming, producers are not obliged to produce any commodities. Use of labels: Production and payment limit: YES (payment to individual cannot exceed JPY one million); Variable payment rates: NO; Input constraints: NO; Production exemption: NO.

*Diversion programs* (1986-Present): payment made under various diversion programmes, replaced by the *Production Adjustment Promotion Programme (PAPP)* in 1998. The PAPP was revised to new diversion programme in 2004. The new programme is applied to the area of paddy field where other uses than rice production was implemented. The producers must preserve a favorable environment of paddy fields. Use of labels: Production and payment limit: NO; Variable payment rates: NO; Input constraints: NO; Production exemption: YES (rice production is exempted).

*Direct payments for core farmers (non-current area payment)* (2007-2014): historical area component of the direct payments for core farmers under the "*The law on farm income stabilization*", came into effect on 1 April 2007. Use of labels: Production and payment limit: NO; Variable payment rates: NO; Input constraints: YES (Voluntary, Producer has to respect the environmental farming principles); Production exemption: NO.

***F. Payments based on non-commodity criteria***

*F.1. Long-term resource retirement*

*F.2. Specific non-commodity output*

*F.3. Other non-commodity criteria*

***G. Miscellaneous payments***

**III.2 Percentage PSE**  $[100 \times (\text{III.1}) / ((\text{I}) + (\text{Sum of A2 to G}))]$

**III.3 Producer NPC:** For all agricultural commodities the producer NPC is estimated as a weighted average of the producer NPC calculated for the individual MPS commodities and shown in Table 4. For each commodity  $\text{Producer NPC} = [\text{domestic price received by producers (at the farm gate)} + \text{unit payments based on output}] / \text{border price (also at the farm gate)}$ .

**III.4 Producer NAC**  $[1 / (100 - (\text{III.2})) \times 100]$

**IV. General Services Support Estimate (GSSE):** total budgetary expenditure to support general services provided to agriculture [Sum of H to M].

#### ***H. Agricultural knowledge and innovation system***

*H.1. Agricultural knowledge generation:* Budgetary expenditure on research institutions.

*H.2. Agricultural knowledge transfer:*

*H.2.a. education:* Budgetary expenditure on trainee support.

*H.2.b. extension services:* Budgetary expenditure on agricultural extension services, technical assistance and training to farmers. Sub-national payment is included from 2007.

#### ***I. Inspection and control***

*I.1. Agricultural product safety and inspection:* Budgetary expenditure on inspection and control services.

*I.2. Pest and disease inspection and control:* Budgetary expenditure on pest and disease control services (off farm).

*I.3. Input control:* Budgetary expenditure on certification and control services.

#### ***J. Development and maintenance of infrastructure***

*J.1. Hydrological infrastructure:* Budgetary expenditure under the off-farm hydrological infrastructure improvement scheme, including for irrigation and drainage facilities, and for the restorations of off-farm equipment under the disaster restoration programme. Sub-national payment is included from 2007.

*J.2. Storage, marketing and other physical infrastructure:* Budgetary expenditure under the off-farm infrastructure improvement scheme, including for natural disaster prevention measures, road construction, sewerage construction, public health and recreational facilities construction. Sub-national payment is included from 2007.

*J.3. Institutional infrastructure*

*J.4. Farm restructuring:* Budgetary expenditure on farm consolidation and for early retirement of farmers under the pension scheme.

#### ***K. Marketing and promotion***

*K.1. Collective schemes for processing and marketing:* Budgetary expenditure on marketing of domestic production.

*K.2. Promotion of agricultural products:* Budgetary expenditure on promotion of domestic production.

*L. Cost of public stockholding:* Budgetary expenditure on public stockholding of rice, wheat, soybeans and feed grains.

*M. Miscellaneous*

**V.1 Consumer Support Estimate (CSE):** Associated with agricultural production, i.e. for the quantities of commodities domestically produced, excluding the quantities used on-farm as feed -- excess feed cost. [Sum of N to Q; when negative, the amounts represent an implicit tax on consumers].

*N. Transfers to producers from consumers:* Associated with market price support on all domestically produced commodities, estimated by increasing the transfers calculated for the MPS commodities according to their share in the total value of production  $[(N.1) / (I.1) \times 100]$ .

*N.1. Of which MPS commodities:* Sum of the values of transfers from consumers to producers associated with market price support for the MPS commodities as calculated in Tables 4.1 to 4.19.

*O. Other transfers from consumers:* Transfers to the budget associated with market price support on the quantities imported of domestically produced commodities, estimated by increasing the transfers calculated for the MPS commodities according to their share in the total value of production  $[(O.1) / (I.1) \times 100]$ .

*O.1. Of which MPS commodities:* Sum of the transfers to the budget associated with market price support on the quantities imported of the MPS commodities as calculated in Tables 4.1 to 4.19.

*P. Transfers to consumers from taxpayers*

*P.1. Commodity specific transfers to consumers:* Sum of commodity specific transfers from taxpayers to consumers (farm gate level) from Tables 4.13, including:

*School lunch scheme:* budgetary expenditure under the programme for the promotion of rice and milk consumption in schools. The budget data by commodity is available.

*P.2. Non-commodity specific transfers to consumers:* Sum of non-commodity specific transfers from taxpayers to consumers

*Q. Excess Feed Cost:* Associated with market price support on quantities of domestically produced crops and used on-farm as feed as calculated (Sum of *Excess Feed Cost* in the MPS Tables 4.13).

**V.2 Percentage CSE**  $[100 \times (V.1) / ((II) + (P))]$

**V.3 Consumer NPC:** For all agricultural commodities the consumer NPC is estimated as a weighted average of the consumer NPC calculated for the individual MPS commodities and shown in Table 2. For each commodity consumer NPC = domestic price paid by consumers (at the farm gate)/ border price (also at the farm gate).

**V.4 Consumer NAC**  $[(1 / (100 - (V.2))) \times 100]$

**VI. Total Support Estimate**  $[(III.1) + (IV) + (P)]$  and  $[(R) + (S) - (T)]$

**R. Transfers from consumers** [(N)+(O)]

**S. Transfers from taxpayers** [(III.1)-(N)+(IV)+(P)]

**T. Budget revenues** [(O)]

**TABLE 2. Japan: Breakdown of PSE by commodity specificity and other transfers**

All data sets in Table 2 to come from Tables 1 and 3.1 to 3.20 where definitions are included.

**Definitions:**

**I. Producer Single Commodity Transfers (producer SCT):** the annual monetary value of gross transfers from consumers and taxpayers to agricultural producers, measured at the farm level, arising from policy measures directly linked to the production of a single commodity such that the producer must produce the designated commodity in order to receive the payment. This includes policies where payments are specified on a per-commodity basis [Sum of SCTs for individual commodities from Tables 3.1-3.20].

**Percentage producer SCT:** is the commodity SCT expressed as a share of gross farm receipts for the specific commodities (including support in the denominator). This indicator can be expressed for the total SCT (Table 2), or for a specific commodity (Table 3.1 to 3.20).

$$\%SCT = 100 * SCT / (\text{Value of production}_{COM} + A.2_{COM} + B_{COM} + C_{COM} + D_{COM})$$

$$\text{Share in Total PSE (\%): } SCT_{SHARE} = 100 * SCT / PSE$$

**II. Group commodity transfers (GCT):** the annual monetary value of gross transfers from consumers and taxpayers to agricultural producers, measured at the farm gate level, arising from policy measures whose payments are made on the basis that one or more of a designated list of commodities is produced. That is, a producer may produce from a set of allowable commodities and receive a transfer that does not vary with respect to this decision [GCT = B<sub>GROUP</sub> + C<sub>GROUP</sub> + D<sub>GROUP</sub>].

$$\text{Share in Total PSE (\%): } GCT_{SHARE} = 100 * GCT / PSE$$

**Transfers to specific groups of commodities:** the GCT indicator is calculated for Japan for the following groups of commodities: All crops, all arable crops, all livestock and wheat, barley and soybean.

**III. All commodity transfers (ACT):** the annual monetary value of gross transfers from consumers and taxpayers to agricultural producers, measured at the farm gate level, arising from policy measures that place no restrictions on the commodity produced but require the recipient to produce some commodity of their choice [ACT = C<sub>ALL</sub> + B<sub>ALL</sub> + D<sub>ALL</sub>].

$$\text{Share in Total PSE (\%): } ACT_{SHARE} = 100 * ACT / PSE$$

**IV. Other Transfers to Producers (OTP):** the annual monetary value of gross transfers made under policies that do not fall in the above three cases (SCT, GCT, ACT). That is, payments that do not require any commodity production at all. [OTP = E + F + G]

$$\text{Share in Total PSE (\%): } OTP_{SHARE} = 100 * OTP / PSE$$

$$\text{V. Total PSE: } PSE = A + B + C + D + E + F + G = SCT + GCT + ACT + OTP$$

$$\text{Percentage PSE: } \%PSE = 100 * PSE / (\text{Total Value of Production at farm gate} + A.2. + B + C + D + E + F + G)$$

**TABLE 3. Japan: Producer Single Commodity Transfers** (by commodity)

Tables 3.1 to 3.20, provide information on Producer Single Commodity Transfers (PSCT) for the following commodities: wheat, maize, other grains, sunflower, sugar beet, milk, beef, pig meat, poultry, eggs and “other commodities”. All data sets in the calculation SCT by commodity come from Tables 1 and 4.1 – 4.20 where definitions are included.

**Definitions:**

**I. Level of production:** Data from respective commodity Tables 4.1 – 4.20 (Market Price Support tables)

**II. Value of production (at farm gate):** Data for respective commodity Tables 4.1 – 4.20 (Market Price Support tables)

**III. Producer Single Commodity Transfers:** Sum of transfers to respective single commodity in categories A, B, C and D.

**A. Support based on commodity output**

*A1. Market Price Support* [Data for respective commodity from Table 4]

*A2. Payments based on output*

Payments based on output (A.2) provided to respective single commodity [Data from Table 1]

**B. Payments based on input use, single commodity** [B.1<sub>COM</sub> + B.2<sub>COM</sub> + B.3<sub>COM</sub>]

*B1. Based on variable input use*

Payments based on variable input use (B.1<sub>COM</sub>) provided to respective single commodity [Data from Table 1].

*B2. Based on Fixed capital formation*

Payments based on fixed capital formation (B.2<sub>COM</sub>) provided to respective single commodity [Data from Table 1].

*B3. Based on on-farm services*

Payments based on on-farm services (B.3<sub>COM</sub>) provided to respective single commodity [Data from Table 1].

**C. Payments based on current A/An/R/I, production required, single commodity**

Payments based on current A/An/R/I (C<sub>COM</sub>) provided to respective single commodity [Data from Table 1].

**D. Payments based on non-current A/An/R/I, production required, single commodity**

Payments based on non-current A/An/R/I, production required (D<sub>COM</sub>) provided to respective single commodity [Data from Table 1].

**IV. Percentage producer SCT :** %SCT = 100\*(III) / ((II) + (A.2) + (B<sub>COM</sub>) + (C<sub>COM</sub>) + (D<sub>COM</sub>))

**TABLE 4. Japan: Market Price Support and Consumer Single Commodity Transfers**

Tables 4.1 to 4.20, contain calculation of the Market Price Support (MPS) and Consumer Single Commodity Transfers (consumer SCT) for the following commodities: wheat, barley, rice, refined sugar, soybean, milk, beef and veal, pig meat, poultry meat, eggs, apples, cabbage, cucumbers, grapes, mandarins, pears, spinach, strawberries, Welsh onion and “other commodities”. The data sets used in calculation of the MPS and consumer SCT by commodity are described below.

## **I. Level of production**

**Wheat:** Total production of common wheat [1].

**Barley:** Total production of six-row barley, two-row barley and naked barley, including for beer use [1].

**Rice:** Total production of rice. Husked basis [2].

**Sugar:** Total production of beet sugar and cane sugar in refined equivalent. Productions of beet sugar and cane sugar in refined equivalent are calculated by multiplying production of sugar beet by sugar content (around 0.16-0.18, depending on year) and raw cane sugar by 0.955, respectively [1, 27].

**Soybean:** Total production of common soybean [1]

**Milk:** Total production of drinking milk and fresh milk for processing. Fiscal year [2].

**Beef and veal, pig meat and poultry:** Total production, carcass weight [3].

**Eggs:** Total production of eggs [4].

**Apples:** Value of production divided by production price [24 and 25].

**Cabbage:** Value of production divided by production price [24 and 25].

**Cucumbers:** Value of production divided by production price [24 and 25].

**Grapes:** Value of production divided by production price [24 and 25].

**Mandarins:** Value of production divided by production price [24 and 25].

**Pears:** Value of production divided by production price [24 and 25].

**Spinach:** Value of production divided by production price [24 and 25].

**Strawberries:** Value of production divided by production price [24 and 25].

**Welsh onions:** Value of production divided by production price [24 and 25].

## **II. Producer prices**

**Wheat:** Government purchase price of the first grade for 1986, the first grade of new group II from 1987 to 1999, and weighted average of contract prices for all grades from 2000, excluding packing charge. Weighted average of Government sale prices for domestic wheat for food use and imported wheat for food and feed use, for calculating consumption price [5, 12].

**Barley:** Weighted average price for beer and other uses. Price for beer use is the Government notice price. Price for other uses is the Government purchase price of the first grade of group 2 in 1986 and the first grade of new group II from 1987 to 1999, weighted average of four grades including contract prices of three grades and price calculated by using agricultural price index for beer use barley from 2000, excluding packing charge. Weighted average of Government sale prices for domestic barley for food use and imported barley for food, feed and malt use (for others), for calculating consumption price [5, 6, and 12].

**Rice:** The average Government purchase price of the 1st and 2<sup>nd</sup> grade of the 1st to 5<sup>th</sup> group, including packing charge for 1986-1995, the average of the Government purchase price of

domestic rice and the farm-gate price of voluntarily-marketed rice, weighted by the market quantity of each rice for 1996-2003 and the average of the Government purchase price of domestic rice and the farm-gate price of privately-marketed rice, weighted by the market quantity of each rice for 2004. For calculating consumption price, following prices are used: Government sale price of domestic rice for 1986-1993, weighted average of Government sale prices of domestic and import rice for 1993-1995, weighted average of Government sale prices for domestic and import rice and the farm-gate price of voluntarily-marketed rice for 1996-2003, weighted average of Government sale prices for domestic and import rice and the farm-gate price of privately-marketed rice since 2004 [7, 15].

**Sugar:** Weighted average of producer prices for sugar beet and sugar cane, estimated by MAFF [1, 16].

**Milk:** Average producer price of raw milk [8].

**Beef and veal:** Value of production divided by level of production [3, 9 and 10].

**Pig meat:** Value of production divided by level of production [3, 10].

**Poultry:** Average producer price [26].

**Eggs:** Average producer price [26].

**Apples:** Average price of 'Fuji' received by farmers [24].

**Cabbage:** Average price of cabbage received by farmers [2521].

**Cucumbers:** Average price of Cucumbers received by farmers [25].

**Grapes:** Average price of 'Delaware' received by farmers [24].

**Mandarins:** Average price of 'Unshu' received by farmers [24].

**Pears:** Average price of 'Housui' received by farmers [24].

**Spinach:** Average price of spinach received by farmers [25].

**Strawberries:** Average price of strawberries received by farmers [24].

**Welsh onions:** Average price of welsh onions received by farmers [25].

#### **IV. Level of consumption**

**Wheat:** Total domestic consumption of wheat for food and feed use. Fiscal year [2].

**Barley:** Total domestic consumption of barley for food, feed and malt use. Fiscal year [2].

**Rice:** Total domestic consumption of rice. Husked basis. Fiscal year [2].

**Sugar:** Total domestic consumption of refined sugar. Fiscal year [2].

**Milk:** Total domestic consumption of milk. Fiscal year [2].

**Beef and veal, pig meat, poultry:** Total domestic consumption of meat, carcass weight [3,17].

**Eggs:** Total domestic consumption of eggs. Fiscal year [4].

**Apples:** Level of production plus level of imports (or minus level of exports) [10, 11 and 21].

**Cabbage:** Level of production plus level of imports (or minus level of exports) [10, 11 and 21].

**Cucumbers:** Level of production plus level of imports (or minus level of exports) [10, 11 and 21].

**Grapes:** Level of production plus level of imports (or minus level of exports) [10, 11 and 21].

**Mandarins:** Level of production plus level of imports (or minus level of exports) [10, 11 and 21].

**Pears:** Level of production plus level of imports (or minus level of exports) [10, 11 and 21].

**Spinach:** Level of production plus level of imports (or minus level of exports) [10, 11 and 21].

**Strawberries:** Level of production plus level of imports (or minus level of exports) [10, 11 and 21].

**Welsh onions:** Level of production plus level of imports (or minus level of exports) [10, 11 and 21].

## VII. Reference prices

**Wheat:** Weighted average of government purchase price of imported wheat for food use and imported wheat for feed use for 1986-2002. Weighted average of government purchase price of imported wheat for food use and the price of simultaneous buy and sell transaction of wheat for feed from 2003. [12].

**Barley:** Weighted average of average Government purchase price of "Australian two-row barley" for food use, feed use and other use (malt). For 1987-1990 the price of food use is estimated based on Australian barley FOB prices, since no data has been available. [11, 12, 13].

**Rice:**

-- For 1986-1995: import price estimated as follows:  $P * C * E / Q$ , where P = average Thai FOB price, C = transportation costs and the insurance adjustment coefficient (1.1), taken into account only when Japan is considered as an importer (1988-1991, 1993-1995), E = Exchange rate, Q = Quality adjustment coefficient (0.66) [14].

-- Since 1996: average import price of rice [15].

**Sugar:** Import price of sugar, in sugar crop equivalent, derived by dividing import price of refined sugar by conversion rate. The conversion rate is a ratio between back sales price of raw sugar by Agriculture and Livestock Industries Corporation and average producer prices of cane and beet [1, 16, 27].

**Milk:** Border prices of butter and skimmed milk powder converted into a milk equivalent border price using technical coefficients minus a processing margin, calendar year. The border prices of butter and skimmed milk powder are the average import prices (cif prices) of butter and skimmed milk powder [11]. The processing margin is calculated as a simple average of the processing margin for the four main exporting countries: Australia, EU, New Zealand and the United States.

**Beef and veal:**

-- 1986-91: Australian manufacturing cow price, Queensland, for manufacturing segment, and for the non-manufacturing segment, US price of choice steers 1100-1300 lb., Nebraska, estimated yield factor of 62 per cent [17, 18, 19].

-- Since 1992: Import price estimated by using the tariff rate [9].

**Pig meat:** US wholesale price, carcass weight (1986-1994: Omaha, 1995-1997: Pork cutout No.2 and from 1998-2003: Barrows & Gilts, N base, i.e 2004- ) plus the costs of transportations from US to Japan [20].

**Poultry:** Import price estimated by using the weighted average of tariff rates of "legs with bone" and "boneless and others" [9, 11].

**Eggs:** Import price estimated by using the tariff rate [9].

**Apples:** Import CIF price of HS 0808.10000 [11].

**Cabbage:** Import CIF prices of HS 0704.90000 (period 1986 - 93) and HS 0704.90090 (period 1994 -) [11].

**Cucumbers:** Import CIF price of HS 0707. 00000 [11].

**Grapes:** Import CIF price of HS 0806.10000 [11].

**Mandarins:** Import CIF price of HS 0805.20000 [11].

**Pears:** Import CIF price of HS 0808.20000 [11].

**Spinach:** Import CIF price of HS 0709.70000 [11].

**Strawberries:** Import CIF price of HS 0810.10000 [11].

**Welsh onions:** Import CIF price of HS 0703.90010 [11].

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[23] MAFF, "Nogyousansyutsugaku (Todoufuken)[24] MAFF, "Kajyuseisansyukka Toukei"

[25] MAFF, "Yasaiseisansyukka Toukei"

[26] MAFF, "Nougyou Bukka Toukei"

[27] Agriculture and Livestock Industries Corporation (ALIC).